Moving towards the fire

Emma Williams & Eileen Cummings Charles Darwin University

The issue

- Hard to identify impact of initiatives in remote communities when little baseline data available by community, especially on social welfare issues (eg family violence)
- Three target audiences (at least) government funders, project/program officers, remote community members
- Each with different information needs and preferences

Government

- Accountability a key issue, and gauging value of investment, identifying areas for increased or decreased future investment
- Impact and effectiveness evidence important, as well as evidence of implementation progress
- Preference for numbers, quantifiable data

Project officers

- Not discussed in detail here; focus often on meeting accountability requirements and also identifying potential practice improvements
- Involvement, ownership and value congruency often important, as is acknowledgement of 'practice wisdom'

Remote community members

- Having a voice and bringing about local improvements
- Congruent with own personal experiences and knowledge
- Based on trust and leading to noticeable improvement in conditions
- Culture, languages, literacy all issues to take into account

Measuring violence and abuse

- Measures often suggested, eg arrests and convictions, restraining orders, bed stays – are ambiguous
- Could equally well reflect either negative change (increased violence) OR positive change (better awareness of and greater responsiveness to violence)
- Some issues (eg adult partner violence) more likely to be raised than sexual and child abuse issues

Another evidence gap

- Standard measures overwhelmingly negative; measure dysfunction rather than function
- Passive role for community members; as countable items rather than engaged voices

The task

- To develop a tool capable of providing benchmarks to assess success (or not) of interventions in remote communities
- Must address government preference for quantitative data
- Must address community preference for having a voice, take into account cultural, language and literacy issues
- Challenge to create a tool usable in multiple communities and track change over time

Tool development - process

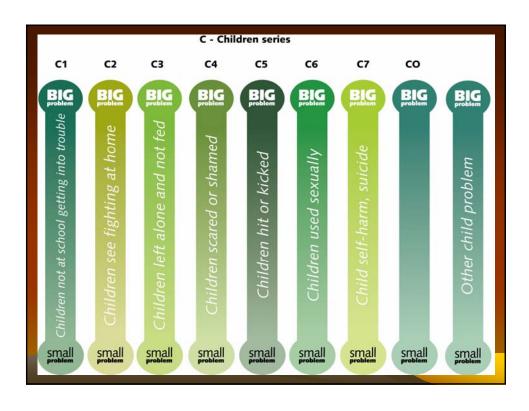
- Initiative commenced in government with officers wanting to document effectiveness of intervention
- Workshopping with dozens of remote community members on both content and format
- Cycle of field testing and refinement, overseen by independent evaluation team

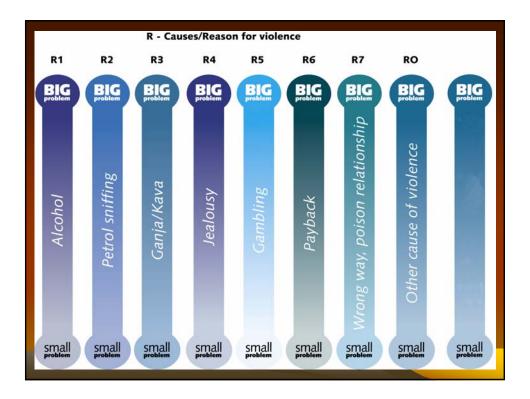
What resulted

- Community 'thermometers', with scales on back, words on front
- Four sets, one on adult violence issues, one on children's issues, one on triggers for violence and another on potential solutions for violence
- Brown hands, or male and female figures used to indicate score on scale









S - Programs/Solutions series									
S1	52	53	54	S5	56	57	58	so	
HELPS a lot	HELPS a lot	HELPS a lot	HELPS a lot	HELPS a lot	HELPS a lot	HELPS a lot	HELPS a lot	HELPS a lot	HELPS a lot
Police and DVOs	Being in prison, prison programs	Offender programs	Drug and alcohol programs	Local safety plan, committee	FACS	Family support, eg Strong Family	Traditional strengths–Elders, Strong Men, etc	Other programs against violence	
doesn't help much	doesn't help much	doesn't help much	doesn't help much	doesn't help much	doesn't help much	doesn't help much	doesn't help much	doesn't help much	doesn't help much

Content, format learnings

- Graphics worked well with skilled facilitator, but large and heavy to carry
- Special efforts required to not get all results at top of scale
- Difficult to get right balance between flexibility (customised for each community) and comparability between communities and over time

Process learnings

- Need to build up trusting relationship before honest discussion is possible (MOST of tool success depends on this)
- Ensure attendance by right mix of community members
- Often best discussed in gendered groups, can take at least half a day (community barbeque a good accompanying event)

Process learnings, cont'd

- Discussion of terms on language helpful can expose different assumptions, eg what abuse is, or definition of 'child' in terms of sexual contact
- Often leads to fairly frank discussion but just a start – and unless followed by action, of little use
- Some communities wanted to display local results; need for mini-version with results

Changes for group tool

- Desire to document positive elements of community and not just size of problem
- Link more closely to follow-up action
- Use Indigenous imagery, eg fire
- Make more flexible and lighter to carry around; easier to administer
- Some wording changes, eg 'singing, cursing' in place of 'sorcery, witchcraft'

Next stage – individual feedback

- New service initiative for families; wanted client voice, remote workers to be empowered in evaluation
- Ongoing internal evaluation (with training and support); workers to track impact of work with individual clients and families
- Adapted tool developed for communities to use with individual families

Learnings to date

- Some of the group categories work well for evaluating practice with individual families and clients; others need to be changed
- Greater support required for remote workers to administer tool and to use results
- Some tension between desire to document success and the increasingly rich information about problems that can arise with greater trust

Next steps

- Field tests in September and October with new 'fire-centred' tool, based on Faye Parriman poster
- Tests will occur at both group and individual/family level in NT communities
- Results of modified tool to be presented in November in Perth

